Implementation of SCOs: cornerstones

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Plan

01	02	03	04	05
Intro & Updates	Project changes and SCOs, incl. adjustment methods	Verification of SCOs	Discussion, Q&A	What's to come



General updates Article 94 SCOs in Interreg

- 8 schemes submitted to the EC by 4 Interreg programmes:
- 7 schemes (3 programmes) formally and adopted;
- 1 scheme informal submission.
- Types of SCOs:
- 2 flat rates (staff costs & knowledge development activities);
- 1 unit cost and 1 lump sum for staff costs;
- 1 unit cost and 1 lump sum for organization of events and 1 lump sum for staff costs.





General updates Article 94 SCOs

Reminders:

- It is possible to submit schemes for EC adoption during programme implementation (simplified fast-track modification procedure) – 1 Interreg programme is in the process of programme modification!;
- SCOs do not apply retrospectively (legal certainty and Appendix 1);
- submit only with a positive assessment of the AA;
- informal consultation with the EC;
- extend the use of SCOs from higher to lower level;
- SFC 2021 Quick guide





General updates EU-level SCOs

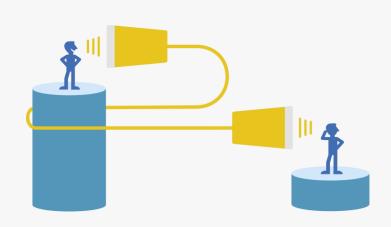
- 6 areas: energy efficiency & renewable energy (delegated act prepared), R&I activities, SMEs growth & competitiveness; health, environment and ICT.
- WIIFM: these SCOs can be used by all Interreg programmes as equivalent to off-the-shelf schemes
- Timeline: 1st delegated act (1st area) to be adopted by the end of 2023; 2nd area – study to be completed by Sep 2023





General updates Interrog-specific SC

Interreg-specific SCOs for organisation of events



- Relevance?
- Exchange with the EC colleagues;
- Approach: data for several MS > extrapolation to other;
- Submission for the EC assessment and adoption;
- Will take time ...

Alternatives:

- Lump sum from CERV;
- Practice from SI-HU (unit cost and lump sum for organization of events approved in Article 94).



General updates SCOs from Union policies/ national schemes



Reminders:

- For similar types of operations (similarity to be justified by the MA);
- SCOs in use;
- totality of the method;
- mirroring updates and adjustments (in-built) of the original method.

Practice:

1 Interreg programme – lump sum for events
 (P2P projects) – scheme from CERV





General updates Collection of Interreg SCOs

Mapping SCOs for 2021-2027 – Interreg Collection – 30 programmes Please provide your input - <u>link to the document</u>

A	В	С	D	Е	F	G
Interreg SCOs 2021-2027						
version	May, 2022					
For each SCO, please use a separate row!						
Interreg programme	Contact person	Type of SCO	Describe an SCO/ amount/ %	Level of application	Type of projects covered	Use
Choose from the drop-down list (order: CBC, TN, INT, IPA CBC, ENI CBC)	Indicate a contact person (and email) for SCOs in your programme	Choose from the drop-down list. 'OTS' = off-the-shelf SCO IR = Interreg Regulation	also, specify if 'Other SCO' was selected in the previous column. e.g., EUR 10 000 lump sum for preparation costs, 5% flat rate for travel and accommodation costs for all partners	EU - programme SCO - new level in 2021-2027 (SCO should be described in the Annex to an Interreg programme) Programme - beneficiary level - "usual" use of SCOs	Please indicate type(s) of projects covered by an SCO (e.g., all, regular projects, small projects of SPF, small-scale projects, etc.)	Mandatory or optional (also specify, if different for different types of projects)
			13.200€ lump sum for preparation costs (per project / (
I-A) Germany/Mecklenburg Western Pomerania/Brandent *	rn Gabler (b.gabler@wm.mv-regierung.	based on fair, equitable and verifiable meth =		Programme - beneficiary SCO, Article 53 CPF ▼	regular projects ▼	ot take it. In the latter case projects are not
I-A) Germany/Mecklenburg Western Pomerania/Brandent *	rn Gabler (b.gabler@wm.mv-regierung.	staff costs to cover the remaining eligible c 🔻		Programme - beneficiary SCO, Article 53 CPF *	regular projects *	optional
			4% flat rate for German project partners and 6% flat rate			
I-A) Germany/Mecklenburg Western Pomerania/Brandent 🔻	rn Gabler (b.gabler@wm.mv-regierung.	modation - up to 15 % of the direct staff co: *		Programme - beneficiary SCO, Article 53 CPF 🔻	regular projects ▼	optional
			10% for partners with costs for infrastructure and works			
I-A) Germany/Mecklenburg Western Pomerania/Brandent 🔻	rn Gabler (b.gabler@wm.mv-regierung.	% of the direct costs other than the direct st 🔻		Programme - beneficiary SCO, Article 53 CPF 🔻	regular projects **	optional
			10% flat rate			
I-A) Germany/Mecklenburg Western Pomerania/Brandent 🔻	rn Gabler (b.gabler@wm.mv-regierung.	- up to 15 % of eligible direct staff costs, A 🔻		Programme - beneficiary SCO, Article 53 CPF 🔻	regular projects ▼	optional
			EUR 5.000€ for project closure (per project, only LP), co	1		
I-A) Germany/Mecklenburg Western Pomerania/Brandent 🔻	rn Gabler (b.gabler@wm.mv-regierung.	policies for similar types of operations, Art 🔻		Programme - beneficiary SCO, Article 53 CPF *	regular projects ▼	not take it. In the latter case projects are n



SCOs - several implementation issues

Assurance on legality and regularity for SCOs and FNLC (Art. 94, 95 CPR)

MA to confirm that expenditures entered in accounts are legal and regular vs management verifications focused on fullfillment of conditions for reimbursement

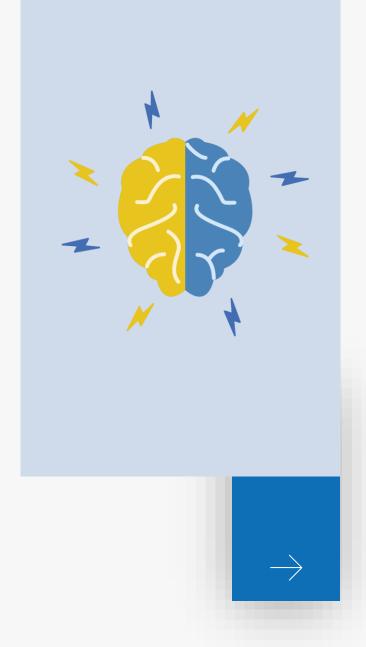
SCOs under Art. 94

Use of SCOs in national currency (Art. 87 CPR – all amounts in programme should be in euro)
 2 levels of SCOs – can SCOs established using point (c) Union policies and (d) national schemes be "lifted" up to the EC – programme level

Article 72(1)(e) and Annex XVII CPR

Collection of data linked to expenditure (procurement) vs management verifications of SCOs not covering the underlying costs or specific procurement procedures





Implementation of SCOs & project changes

Points of departure

- SCOs costs calculated according to a <u>pre-defined method</u> based on outputs, results, or other costs
- An SCO is a reliable proxy of real costs
- Methods of reimbursement for projects (at the project partner level) should be set out in the subsidy contract (Article 22(6) of the Interreg Regulation) >> Ideally, it does not change during the project implementation (no changes from real costs to SCOs and vice versa)



Unit costs

Change to project content/ activity – unit cost is the only reimbursement method and real costs are not allowed. Other changes – framed by programme rules (min quantity, flexibility, formal request).

Flat rates

Fixed percentage, no changes during project implementation. Clean basis costs!

Lump sums

Changes to project output not possible (fixed); limited scope of project changes; budget changes not possible. Careful design!



A unit cost/ lump sum established giving an X amount for 100 people attending a seminar changed into a video-conference of 5 people attending.

- Not all categories of costs used to calculate an SCO are relevant anymore;
- a project should be adjusted to reflect the new situation > subsidy contract modified to define new activity(ies) and a corresponding new SCO.

Principles to respect:

- An SCO is a reliable proxy of real costs;
- changes in the established SCO methodology during implementation should be avoided (unless the adjustment method is foreseen!).





Changing the mode of reimbursement during the project implementation. E.g., part of the project is implemented as an SCO and part as real costs – to cover additional costs of an extraordinary nature, not foreseen in the initial budget of projects (real costs basis)?

- Yes, provided the project is divided into two or more stages that cover successive phases of an operation;
- it is also possible to define a separate cost category to cover that costs (e.g., costs incurred for additional expenditure linked to COVID-19 measures);
- case-by-case, force majeure situations.

Principles to respect:

- No double-financing;
- equal treatment and transparency for all projects/ beneficiaries





An event was supposed to be organised in country X (a CBC programme uses unit cost per participant/ day to cover the costs of the event). The morning of the event the nation-wide strike of railroad workers started, which makes it impossible for colleagues to get to the venue. What to do with the costs of catering which were already incurred?

- Force majeure case;
- Potential solution to reimburse catering costs as real costs (if a programme allows reporting additional costs on the real costs basis).

Principles to respect:

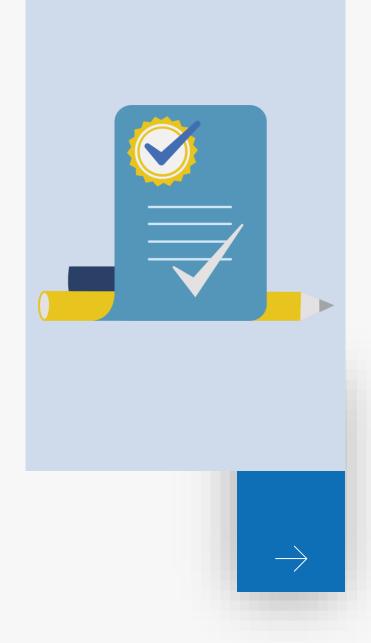
- No double-financing;
- equal treatment and transparency for all projects/ beneficiaries





A project (CBC) received a lump sum for preparation costs upon the signature of the subsidy contract. During implementation, one of the partners withdrew, which led to the termination of the contract agreement. Can the amount of preparation costs be claimed back by the programme?

- If in the subsidy contract, conditions for payment of the lump sum for preparation costs refer to a successful implementation of the project/ delivery of project outputs - yes;
- If conditions for payment of the lump sum are signed subsidy contract and approved AF with no further details, there is no legal basis for the programme to claim money back.



Updates of SCOs methodologies

Adjustment methods



Adjustment methods



- Periodic adjustments especially in the multiannual project implementation;
- Adjustment methods are not considered modifications of SCO methodology (if foreseen in the SCO methodology, documented and justified, e.g., due to inflation, etc.);
- It is possible to use different SCOs from one call to another (adapted SCOs due to inflation or economic changes, e.g., in energy costs, levels of salaries, etc.);
- SCOs should be a reliable proxy for the real costs!
- Adjustments of SCOs (Article 94) should be described when establishing the methodology. Any deviations from the approved SCOs will be considered irregular.
- No recommended adjustment methods up to the programme to design one (e.g., inflation, data from the statistical offices, Eurostat BUT reliable and coherent data);
- Automatic adaptations enshrined in the methodology (based on inflation, or evolution of salaries for instance)

Adjustment tools

Table 1. Indexation tools for SCOs adjustment

Source: prepared by Methodological Support Division.

Indexes	Changes of national legislation	Changes in EU legislation	Publication of new statistical data
 Consumer price index (CPI) for specific country Harmonized consumer price index (HCPI) Inflation rate OECD Total CPI index Labour cost index (LCI) Monthly wage index Construction cost index 	 Minimum wage growth Amount of the basic social allowance Basic amount of official salary Changes in the legal acts regulating the employer's taxes (social insurance contributions) Changes in the legal acts, where set amounts of accommodation and subsistence allowances Changes of VAT rate 	 Changes in Erasmus+ Program Guide Changes in Delegated Regulation 	 Public expenditure on education per pupil/ student based on FTE by education level and program orientation Fuel prices Average monthly salary in particular sector

Source: ESFA,
LT,
Methodological
Support
Division

Historic vs Forecasted indexes

Table 6. The model of usage forecasted CPI for SCO adjustment

Year	The most often used method for indexation	Forecast indexes	1st adjustment	2nd adjustment
2016	Historical data	Historical data	Historical data	Historical data
2017				The actual CPI indexes are used
2018				
2019	The actual CPI indexes are used	The actual CPI indexes are used		
2020			The actual CPI indexes are used	
2021				
2022	Prepared methodo- logy with data re- calculated in 2021 years price level	Prepared methodology with data recalculated in 2022 years price level using forecasted index for 2022		
2023			Recalculated SCOs using forecasted index for 2023	
2024				Recalculated SCOs using forecasted index for 2024

Source: ESFA, LT, Methodological
Support Division

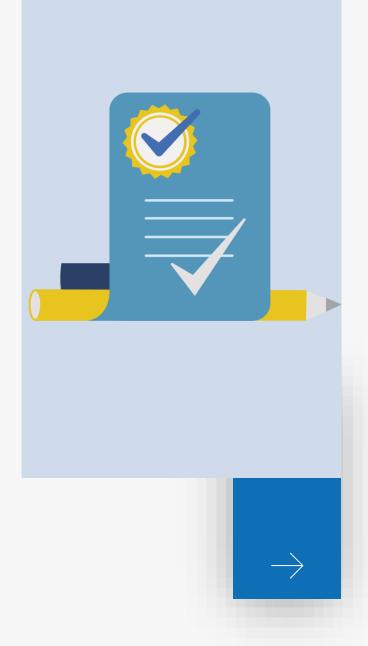
Examples of adjustment methods

Interreg programmes

Labour cost index, inflation (CPI), annual, in case of hyperinflation (other unforeseen changes)

ERDF/CF mainstream

If inflation reaches +/- X%; annual, based on economic indicators; automatic, based on indexes in the public sector; reassessment of unit cost every 2 years – adjustment if LCI is +/- 5%; OECD Total CPI index; in the middle of programme implementation.



Verification of SCOs – focus on outputs and results

Factsheet – What to check, what not to check when verifying SCOs

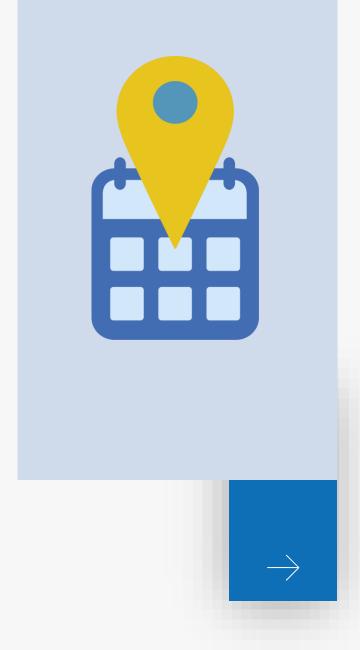


Questions & Answers







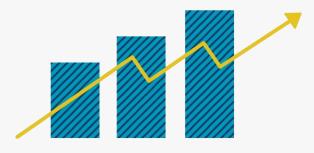


What's to come?



Focus in 2023/2024

- Management verifications of SCOs
- Draft budget method
- SPF and small projects
- Audit of SCOs methodologies findings
- Adjustment methods



+ Brand-new project in 2024 – Training programme "Plunging into SCOs"



Cooperation works

All materials will be available on:

www.interact-eu.net